

2021 State Government Finance Omnibus - Articles 1 (Appropriations), 2 (State Government Operations), and 5 (Information Technology)
Comparison of Senate and House Bills

		House – HF 1952, 3rd Engrossment		SAME or SIMILAR	Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831)	
R	Topic	Section	Summary		Section	Summary
		Article 1			Article 1	
R1-A1 to R21-A1	Appropriations	1, 3-36	Appropriations and riders for various agencies within the accounts managed by the state government finance and elections committee, and the Departments of Veterans Affairs and Military Affairs are described in the fiscal spreadsheet.		1-37	Appropriations and riders for various agencies within the accounts managed by the state government finance and elections committee, and the Departments of Veterans Affairs and Military Affairs are described in the fiscal spreadsheet.
R1-A1	Legislative Statutory Appropriation	2	Provides a statutory appropriation structure for legislative operating funds. Conforming policy changes are included in article 2.	Differences in policy structure		The Senate appropriates operating funds to the legislature using a line-item structure.
R21-A1	Sensory Accessibility Accommodations Grants	36	Appropriates funds to the Minnesota Council on Disability for sensory accessibility accommodations grants. The grant program is established in article 2.	House only		
R21-A1	Mass Demonstration Response Review Commission	38	Appropriates funds to the Legislative Auditor for the Mass Demonstration Response Review Commission established in Article 2.	House only		
R21-A1	State Parking Account	39	Exempts the state parking account from making a required annual transfer for fiscal years 2021 and 2022	House only		

R21-A1, R22-A1	Fiscal Cancellations	40-42	Cancels unspent funds from a number of appropriations and accounts.	Same, except for House section 42	41, 42	Cancels unspent funds from a number of appropriations and accounts.
R23-A1	Administrative Space Consolidation and Moving	43	Appropriates funds in fiscal year 2021 to the commissioner of administration for a comprehensive strategic plan for locating state agencies and for agency space consolidation, reconfiguration, and relocation costs. The strategic plan must consider the impact of COVID-19 and employee telecommuting policies on state building vacancies	House only		
R23-A1	Federal Funds Replacement	44	Requires the commissioner of management and budget to determine whether any expenditures supported by appropriations in this act are eligible uses of federal funding received under the Coronavirus State Fiscal Recovery Fund or the American Rescue Plan Act. If any expenditures are discovered to be eligible, the federal funds must be used for that expenditure and corresponding amounts appropriated by this act must be canceled to the general fund.	House only		
R22-A1	L'Orient Ave. Property			Senate only	38	Appropriates money from the general fund to reimburse the Federal Emergency Management Agency for the money used to purchase the property at 1415 L'Orient Avenue in St. Paul. There are related provisions in Article 2.
R22-A1	Secretary of State			Senate only	39	Appropriates money to the secretary of state to implement Article 4.

R22-A1	HAVA appropriations		House Article 3, sections 91 and 92 extend the availability of the existing HAVA appropriations	Policy differences	40	Requires the secretary of state to use all unobligated amounts in the Help America Vote Act account for grants to political subdivisions.
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		House – HF 1952, 3rd Engrossment		SAME or SIMILAR	Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831)	
R	Topic	Section	Summary		Section	Summary
		Article 2- State Government Operations			Article 2 – State Government Operations	
R1-A2	State Fire Museum	1	Designates the Bill and Bonnie Daniels Firefighters Hall and Museum as the official State Fire Museum.	House only		
R29-A2, R8-A2	Legislative Appropriations	14-15, 61	Conforming changes to reflect new statutory appropriations to fund the operations of the house of representatives, senate, and Legislative Coordinating Commission. These sections coordinate with the standing appropriations shown in the side by side for Article 1.	House only		
R1-A2 to R4-A2	Legislative Advisory Commission and federal funds expenditures			Senate only	1-6	Expands the membership of the Legislative Advisory Commission; modifies the process for the Legislative Advisory Commission’s approval of the expenditure of federal funds
R4-A2	Legislative Reference Library	3	Authorizes the Legislative Reference Library to receive copies of state documents at no cost to the legislature or library.	SAME	7	Authorizes the Legislative Reference Library to receive copies of state documents at no cost to the legislature or library.
R5-A2	Legislative Coordinating Commission	4	Provides a technical update to clarify the LCC’s authority to coordinate the activities of the joint legislative commissions, committees, offices, and task forces.	SAME	8	Provides a technical update to clarify the LCC’s authority to coordinate the activities of the joint legislative commissions, committees, offices, and task forces.

R5-A2, R17-A2	Legislative Budget Office			Senate only	9, 10, 19, 25	Authorizes the Legislative Budget Office to prepare fiscal notes when an agency does not; provides the LBO with access to data and employees to prepare a note
R5-A2 to R8-A2	Office of the Legislative Auditor	5-10, 61	Provides a number of administrative and technical updates to the laws governing the work of the Office of the Legislative Auditor	SIMILAR	12-18, 110(a)	Provides a number of administrative and technical updates to the laws governing the work of the Office of the Legislative Auditor. Sec. 12 precludes an OLA employee from being a candidate for elected public office. The House does not include this. Sec. 16 creates a statutory appropriation to the legislative auditor of money in the data security account. The House does not include this.
R9-A2	Federal funds savings			Senate only	20	Requires agencies to report to the legislature on federal funds that permitted the agency to reduce the use of state funds
R9-A2	Milestones report	11, 61	Repeal of the Milestone report and conforming change	House only		
R10-A2	Population estimates deadline	12, 51	Extends time for state and the Met Council to prepare population and household estimates from Census data in a year of the decennial census	House only		
R11-A2	Public Display of Business Address	13	Provides a mechanism to omit a business' address from the secretary of state's public website if the business entity has a single shareholder, member, manager, or owner and the business address is that person's residential address. These changes only omit the address from public display online; the classification of the information under the Government Data Practices Act is unchanged.	SIMILAR, technical drafting and effective date differences	21	Provides a mechanism to omit a business' address from the secretary of state's public website if the business entity has a single shareholder, member, manager, or owner and the business address is that person's residential address. These changes only omit the address from public display online; the classification of the information under the Government Data Practices Act is unchanged.

R12-A2	India Day	16	Designates August 15 of each year as “India Day.” The day is meant to recognize Minnesotans of Indian ancestry and their contributions to the state.	SIMILAR, technical drafting differences	22	Designates August 15 of each year as “India Day.” The day is meant to recognize Minnesotans of Indian ancestry and their contributions to the state.
R13-A2	Tribal Government Relationship	17	Codifies an executive order recognizing the legal relationship between Tribal Nations and the state of Minnesota. State agencies are required to engage and be guided by a meaningful and timely consultation process with Tribal governments on relevant aspects of the agency work.	House only		
R16-A2	Peacetime emergency			Senate only	23	Requires legislative approval to extend a peacetime emergency beyond 30 days
R17-A2	Unofficial fiscal notes			Senate only	24	Clarifies the data status of unofficial fiscal notes
R18-A2	Rulemaking – specific authority			Senate only	26	Requires an agency to have specific authority to adopt rules
R18-A2	Rulemaking – request for a hearing			Senate only	27	Lowers the threshold for the number of people required to request a hearing on certain rulemaking
R18-A2	Contested case proceedings			Senate only	28, 109	Makes a decision of an administrative law judge the final decision in a contested case proceeding
R19-A2, R21-A2	State Agency Value Initiative (SAVI)			Senate only	31, 35	Re-establishes the state agency value initiative that allows agencies to retain savings from cost efficiencies from one biennium to the next and to spend those savings in an approved manner
R20-A2	State Employment Growth			Senate only	32	Limits growth in state employment based on population growth
R20-A2	Single Source Audit	18	Requires MMB to contract with a qualified auditor to conduct an annual audit of the state’s use of federal grant funds. This audit is a requirement of federal law,	SIMILAR, technical drafting differences	33	Requires MMB to contract with a qualified auditor to conduct an annual audit of the state’s use of federal grant funds. This audit is a requirement of federal law, and is

			and is currently conducted by the Office of the Legislative Auditor.			currently conducted by the Office of the Legislative Auditor.
R20-A2	November Budget Forecast	19	Requires the annual November state budget forecast to be released by December 6, rather than by the end of the first week in December.	House only		
R20-A2	Positive General Fund Balances	20	Eliminates now-obsolete language regarding the transfer of certain surplus funds at the end of a biennium to the Clean Water Fund.	SIMILAR	34	Eliminates now-obsolete language regarding the transfer of certain surplus funds at the end of a biennium to the Clean Water Fund.
R22-A2	Virtual Payments	21	Authorizes the commissioner of management and budget to establish a virtual payments program, which would permit state payments to vendors to be made through an electronic credit rather than a traditional check.	SAME	36	Authorizes the commissioner of management and budget to establish a virtual payments program, which would permit state payments to vendors to be made through an electronic credit rather than a traditional check.
R22-A2	Payoff of appropriation bonds for professional football stadium			Senate only	37, 88-90, 105	Establishes a fund that to be used by the commissioner of management and budget to pay off the appropriation bonds that funded the construction of the professional football stadium; requires transfer of a calculated amount into the payoff fund; modifies the calculation for determining how much is available for deposit into the general reserve account for the stadium
R23-A2	Administration Buildings	22	Modifies list of buildings for which the department of administration is responsible	SAME	38	Modifies list of buildings for which the department of administration is responsible
R23-A2	Electric Vehicle Charging	23	Requires the commissioner of administration to collect payment from users of electric vehicle charging stations on the State Capitol Complex for the cost of the electricity consumed by the vehicle.	SIMILAR	39	Requires the commissioner of administration to collect payment from users of electric vehicle charging stations on the State Capitol Complex for the cost of the electricity consumed by the vehicle.

			The House does not include detail regarding the structure of the fee.			
R24-A2	Capitol Flag Program	24	Establishes a program to provide a U.S. and Minnesota state flag flown over the state capitol to the families of public safety officers killed in the line of duty, to families of military members who died while in active service, and to honor police canine officers who die in the line of duty.	SIMILAR	Sec. 3 of Article 5	Establishes a program to provide a U.S. and Minnesota state flag flown over the state capitol to the families of public safety officers killed in the line of duty, to families of military members who died while in active service. The Senate does not include authority for flags to be flown for fallen police canine officers.
R25-A2, R26-A2,	State Historic Sites			Senate only	40, 41, 66, 68, 69, 74	Adds responsibilities for the State Historic Preservation office with regard to historic sites. Shifts certain responsibilities for historic sites from the Historical Society to the State Historic Preservation Office.
R26-A2	State service canines	25	Allows the commissioner of administration to transfer title to state service canines to their handlers	SIMILAR	42	Allows the commissioner of administration to transfer title to retired state service canines to their handles
R26-A2	Office of Collaboration and Dispute Resolution	26	Recodifies and modifies the enabling statute for the Office of Collaboration and Dispute Resolution	House only		
R27-A2	Office of Enterprise Sustainability	27	Creates an office of environmental sustainability to assist agencies in making progress on sustainability of government operations	House only		

R28-A2	Obsolete duties for Administration	28	Eliminates certain obsolete duties for the commissioner of administration	SAME	43	Eliminates certain obsolete duties for the commissioner of administration
R28-A2, R29-A2	Motor pools	29, 30	Modifies the description of vehicles in the state’s motor pool, managed by the department of administration. Allows use of motor pool vehicles by the department of corrections inmate community work crews.	SAME	44, 45	Modifies the description of vehicles in the state’s motor pool, managed by the department of administration. Allows use of motor pool vehicles by the department of corrections inmate community work crews.
R30-A2	Grants Administration	31	Provides statutory authorization for state agencies to retain a portion of an appropriation made to provide grants to support the administrative costs associated with the grant program. The amount that may be retained depends on the type of grant being administered.	House only		
R30-A2	Contracts with vendors associated with China’s Zinjiang Uyghur Autonomous Region	32	Prohibits state agencies from entering a contract with a vendor that produces, manufactures, or procures goods from China’s Zinjiang Uyghur Autonomous region that are made using convict labor, forced labor, indentured labor under penal sanctions, or involuntary servitude. An exemption is provided for contracts with a value of less than \$5,000.	House only		
R30-A2	Geographic Distribution of Staff Layoffs	33	Requires agencies to balance any necessary layoffs of state employees to ensure that economies of the state outside of the metropolitan area are not disproportionately affected.	SIMILAR	30	Requires agencies to balance any necessary layoffs of state employees to ensure that economies of the state outside of the metropolitan area are not disproportionately affected.
R31-A2	Health Insurance Benefit Plans	34	Shifts the commissioner of management and budget’s duty to provide an option for a high-deductible health plan to certain employee groups so that it is permissive, rather than mandatory.	House only		
R31-A2	SEGIP Pharmacy Benefit Manager	35	Requires the commissioner of management and budget to contract for the services of a pharmacy benefit	SIMILAR	59	Requires the commissioner of management and budget to select a pharmacy benefit manager to administer the

			<p>manager to administer the prescription drug benefit and pharmacy benefit management services for participants in the State Employee Group Insurance Program (SEGIP), effective January 1, 2023.</p> <p>Subd. 3 requires designees from joint labor-management committees to assist with the reverse auction process.</p>			<p>prescription drug benefit and pharmacy benefit management services for participants in the State Employee Group Insurance Program (SEGIP) through a reverse auction, effective January 1, 2023.</p>
R35-A2 to R39-A2	Historic sites – technical and administration	36, 37, 39, 40, 41, 43, 44, 45	Makes technical and administrative changes to the statutes relating to historic sites	SAME	61, 62, 64, 65, 67, 71, 72, 75	Makes technical and administrative changes to the statutes relating to historic sites
R35-A2	Historic sites – designated state agency	38	Designates the Minnesota Historical Society as the state agency for administering federal act for preservation of historical and archeological data. Makes other technical changes	Policy differences	63	Makes technical changes. (Leaves the department of administration as the designated state agency for administering federal act for preservation of historical and archeological data.)
R38-A2	Historic sites – Agency process and mediation	42	Eliminates preclusion on an employee of the Historical Society serving on the mediation task force for situations where a state agency and the State Historic Preservation Office disagree on plans for changes to state historic sites or places or places on the National Register of Historic Places.	Policy differences	70	Requires an agency to consult with the State Historic Preservation Office before conveying state-owned property on the list of historical sites or designated as a historical place. Technical changes. (Does not eliminate the preclusion on an employee of the Minnesota Historical Society serving on a mediation task force for situation where a state agency and the State Historic Preservation Office disagree on plans for changes to state historic sites or places or places on the National Register of Historic Places.)
R39-A2	Historic sites - flags			Senate only	73	Requires the State Historic Preservation Office to display U.S. and Minnesota flags at historic sites owned by the state.
R40A2	Cosmetology regulation moved to Department of Health			Senate only	76-78, 80, 110(c),	Eliminates the board of cosmetology and moves responsibilities for regulating cosmetology to the department of health. Eliminates requirement that a school manager be a cosmetologist.

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R40-A2	Contracts with exclusive representatives			Senate only	79	Precludes public employers from contracting to pay more than is approved in a spending plan
R42-A2	Racing Commission			Senate only	81-87	Provides a number of administrative and technical updates to the laws governing the work of the Racing Commission
R41-A2	Census workers' access to residence buildings	46	Gives census workers certain access to residence buildings to conduct the decennial census.			
R44-A2	Federal Tax Information; Background Checks	47, 49, 52	Establishes a background check procedure necessary to comply with requirements related to accessing federal tax information by agency employees and others with access to the information.	House only, but see provisions in Senate tax bill		
R44-A2	Taxpayer Assistance Grants	48	Modifies the eligibility requirements governing grantmaking to organizations providing voluntary income tax preparation services. The modification aligns with a standard provided in federal law.	House only		
R48-A2	Gambling Control Board Membership	50	Permits members of the Gambling Control Board to remain in their position until a successor is appointed, unless the appointing authority directs otherwise.	SAME	91	Permits members of the Gambling Control Board to remain in their position until a successor is appointed, unless the appointing authority directs otherwise.
R48-A2	Lottery winner privacy			Senate only	92, 93	Classifies as private data the name of the winner of lottery prizes and second chance drawings where the prize is more than \$10,000.
R48-A2	Public Employee Retirement			Senate only	94, 95	Reduces by \$10 million per year the state contribution to the Public Employee Retirement plan (PERA) for the Minneapolis Employers Retirement Fund (MERF); and

	Association plan (regarding MERF)					increases by \$10 million per year the contribution required of Minneapolis employers to PERA for MERF.
R55-A2	Local impact notes funding			Senate only	96	Moves a transfer of \$207,000 that is currently going to management and budget for the work of preparing local impact notes to the legislative budget office
R56-A2	Daylight Saving Time			Senate only	97	Places the state on daylight saving time all year, after federal law permits this change
R51-A2	Racial Equity Impact Assessment Working Group	53	Establishes a working group to make recommendations for creating a racial equity impact note for proposed legislation. A report is due February 1, 2022, and the group expires September 1, 2023.	House only		
R52-A2	Sensory Accessibility Accommodations Grants	54	Requires the Department of Administration, Office of Grants Management, to award grants to support building modifications and other accommodations for individuals with autism spectrum disorder or other disabilities or health issues with sensory impacts. Consultation with the Governor’s Council on Developmental Disabilities is required.	House only		
R53-A2	Check or Debit Card for Gambling Purchases	55	Provides that, during a telephone conversation by a person seeking to purchase a raffle ticket, an organization can accept payment by check or debit card provided the debit card is checked against a nationally recognized database of bank identification numbers that confirms the card is a debit card. This section expires July 1, 2022.	House only		
R53-A2	L’Orient Avenue Property	56	Requires the commissioner of administration to submit a report to the legislature detailing plans for use of the state property located at 1415 L’Orient Avenue in St. Paul. This property was purchased by the state in 2020 for potential space needs in the event of a large number of deaths due to the COVID-19 pandemic.	Policy differences	103	Requires the commissioner of administration to designate the state property located at 1415 L’Orient Avenue in St. Paul as surplus property and dispose of it.

R53-A2	Mass Demonstration Response Review Commission	57-59	Establishes a Mass Demonstration Response Review Commission to conduct public meetings and issue a report reviewing the state and local responses to the mass public demonstrations occurring in the state in 2020 and 2021. The commission consists of ten members, appointed by the chief justice of the Minnesota Supreme Court. A number of additional details are provided. A report must be completed no later than December 15, 2021.	House only		
R59-A2	Employee gainsharing	61	Repeals an existing requirement that the commissioner of management and budget administer an employee gainsharing program, to reward state employees who make suggestions that lead to documented cost savings to state government.	House only		
R59-A2	Interagency agreements and transfers	61	Repeals a section of statute that obligates agency heads to provide reports to the legislature for certain types of interagency agreements, and for appropriation transfers within or between agencies.	House only		
R56-A2	Federal funds for COVID to be spent only by appropriation by law			Senate only	98	Requires that federal funds received by the state for COVID-19 between March 1, 2021, and June 30, 2022, be spent only through a direct appropriation in law. Specifies that the typical statutory processes for spending federal funds, through approval of the Legislative Advisory Commission, are not applicable to these federal funds.
R56-A2	Penalties for violation of executive orders			Senate only	99	Precludes an agency from imposing a penalty for violation of an executive order during the COVID-19 peacetime emergency beyond the penalty specified in the executive order.
R57-A2	Reduction in appropriation for unfilled positions			Senate only	100	Reduces appropriations to agencies for the biennium ending June 30, 2023, by the amount of salaries and

						benefits for positions that are not filled within 180 days of posting. Certain positions are exempted
R57-A2	Report on rulemaking authority			Senate only	101	Requires each agency to list current grants of rulemaking authority in its obsolete rules report due December 1, 2021. Specifies required contents. Makes a grant of rulemaking authority presumed invalid for adopting future rules if it is based on rulemaking authority not cited on the report. These requirements are in addition to existing requirements for the obsolete rules report.
R57-A2	Columbus statue			Senate only	104	Requires the commissioner of administration to repair and replace the statue of Columbus on the Capital grounds
R58-A2	Emergency contracts report			Senate only	107	Requires the commissioner of administration to report to the legislature on contracts entered into under emergency powers
R58-A2	COVID-19 response			Senate only	108	Requests the legislative auditor to conduct a special review of the state's response to COVID-19.

		House – HF 1952, 3rd Engrossment		SAME OR SIMILAR	Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831)	
R	Topic	Section	Summary		Section	Summary
Rx-A5		Article 5 – Information Technology			Article 2 – State Government Operations	
R1-A5	Legislative Commission on Cybersecurity	1, 17	Establishes a Legislative Commission on Cybersecurity. The commission is required to provide oversight related to the state’s cybersecurity measures, including review of the policies and practices of state agencies, and recommending changes to protect against cyber threats. The commission is also permitted to develop recommendations and draft legislation to support and strengthen the state’s cybersecurity infrastructure.	SIMILAR – Senate provides mechanism to select a chair if there is no majority choice and clarifies terms for first members.	11, 102	Establishes a Legislative Commission on Cybersecurity. The commission is required to provide oversight related to the state’s cybersecurity measures, including review of the policies and practices of state agencies, and recommending changes to protect against cyber threats. The commission is also permitted to develop recommendations and draft legislation to support and strengthen the state’s cybersecurity infrastructure.
R2-A5, R13- A5	Miscellaneous MN.IT	2-16, 18, 19	Provides a number of technical and miscellaneous changes to the laws governing the state’s IT services. Among them are a change in the legal name of Minnesota’s IT agency: from “Office of MN.IT Services” to the “Department of Information Technology Services.” Among these changes include those recommended by the Governor’s Blue Ribbon Council on IT Services, and other recommendations of a report by the Office of the Legislative Auditor.	SAME	29, 46-58, 60, 109, 110(b)	Provides a number of technical and miscellaneous changes to the laws governing the state’s IT services. Among them are a change in the legal name of Minnesota’s IT agency: from “Office of MN.IT Services” to the “Department of Information Technology Services.” Among these changes include those recommended by the Governor’s Blue Ribbon Council on IT Services, and other recommendations of a report by the Office of the Legislative Auditor.